Executive Summary – Enforcement Matter – Case No. 45068 City of Brownsboro RN101212744 Docket No. 2012-1945-PWS-E

Order Type:

Findings Agreed Order

Findings Order Justification:

Three or more enforcement actions (NOVs, orders, etc.) over the prior five year period for the same violation(s).

Media:

PWS

Small Business:

No

Location(s) Where Violation(s) Occurred:

City of Brownsboro, located on State Highway 31, Henderson County

Type of Operation:

Municipal public water supply

Other Significant Matters:

Additional Pending Enforcement Actions: No

Past-Due Penalties: No

Other: N/A

Interested Third-Parties: The complainant has expressed an interest in this matter but

does not wish to speak at Agenda.

Texas Register Publication Date: December 21, 2012

Comments Received: No

Penalty Information

Total Penalty Assessed: \$52

Amount Deferred for Expedited Settlement: \$0 Amount Deferred for Financial Inability to Pay: \$0

Total Paid to General Revenue: \$52 Total Due to General Revenue: \$0

Payment Plan: N/A

SEP Conditional Offset: \$0

Name of SEP: N/A

Compliance History Classifications:

Person/CN - Satisfactory

Site/RN - N/A

Major Source: No

Statutory Limit Adjustment: N/A

Applicable Penalty Policy: September 2011

Executive Summary - Enforcement Matter - Case No. 45068 City of Brownsboro RN101212744 Docket No. 2012-1945-PWS-E

Investigation Information

Complaint Date(s): May 17, 2012

Complaint Information: Alleged there was dirty water and a rotten egg odor.

Date(s) of Investigation: August 9, 2012 Date(s) of NOE(s): September 17, 2012

Violation Information

Failed to operate the disinfection equipment to maintain a disinfectant residual of at least 0.2 milligrams per liter ("mg/L") of free chlorine throughout the distribution system at all times [30 Tex. ADMIN. CODE §§ 290.46(d)(2)(A), and 290.110(b)(4) and TEX. HEALTH & SAFETY CODE § 341.0315(c)].

Corrective Actions/Technical Requirements

Corrective Action(s) Completed:

On August 10, 2012, the disinfection residual at the 14500 block of State Highway 31 East was 0.83 mg/L.

Technical Requirements:

The Order will require Respondent to:

a. Within 30 days, update the Facility's operational guidance and conduct employee training to ensure that a disinfectant residual concentration of at least 0.2 mg/L free chlorine is maintained throughout the distribution system. This provision will be satisfied upon six months of daily compliant monitoring and reporting; and

b. Within 225 days, submit written certification demonstrating compliance with Ordering Provision a.

Litigation Information

Date Petition(s) Filed: N/A Date Answer(s) Filed: N/A **SOAH Referral Date: N/A Hearing Date(s):** N/A **Settlement Date:** N/A

Contact Information

TCEQ Attorney: N/A

TCEO Enforcement Coordinator: Epifanio Villarreal, Enforcement Division, Enforcement Team 2, MC R-14, (361) 825-3425; Debra Barber, Enforcement Division,

MC 219, (512) 239-0412

TCEQ SEP Coordinator: N/A

Executive Summary – Enforcement Matter – Case No. 45068 City of Brownsboro RN101212744 Docket No. 2012-1945-PWS-E

Respondent: Jesse D. Jones, Utility Director, City of Brownsboro, P.O. Box 303,

Brownsboro, Texas 75756

The Honorable Ronnie Harris, Mayor, City of Brownsboro, P.O. Box 303, Brownsboro,

Texas 75756

Respondent's Attorney: N/A

Penalty Calculation Worksheet (PCW) Policy Revision 3 (September 2011) PCW Revision August 3, 2011 Assigned 24-Sep-2012 26-Sep-2012 Screening 24-Sep-2012 **EPA Due** RESPONDENT/FACILITY INFORMATION Respondent City of Brownsboro Reg. Ent. Ref. No. RN101212744 Facility/Site Region 5-Tyler Major/Minor Source Minor **CASE INFORMATION** Enf./Case ID No. 45068 No. of Violations 1 Docket No. 2012-1945-PWS-E Order Type Findings Media Program(s) Public Water Supply Government/Non-Profit Yes Multi-Media Enf. Coordinator Epifanio Villarreal EC's Team Enforcement Team 2 Admin. Penalty \$ Limit Minimum Maximum \$1,000 Penalty Calculation Section TOTAL BASE PENALTY (Sum of violation base penalties) \$50 Subtotal 1 ADJUSTMENTS (+/-) TO SUBTOTAL 1 Subtotals 2-7 are obtained by multiplying the Total Base Penalty (Subtotal 1) by the indicated percentage. Compliance History 5.0% Enhancement Subtotals 2, 3, & 7 Enhancement for one NOV with a same/similar violation. Notes Culpability No 0.0% Enhancement Subtotal 4 The Respondent does not meet the culpability criteria. Notes Good Faith Effort to Comply Total Adjustments Subtotal 5 0.0% Enhancement* Subtotal 6

Capped at the Total EB \$ Amount

0.0%

0.0%

No deferral is recommended for Findings Orders.

Economic Benefit

Notes

Notes

STATUTORY LIMIT ADJUSTMENT

Reduces the Final Assessed Penalty by the indicted percentage.

Total EB Amounts

Approx. Cost of Compliance

SUM OF SUBTOTALS 1-7

OTHER FACTORS AS JUSTICE MAY REQUIRE

Reduces or enhances the Final Subtotal by the indicated percentage.

\$204

PAYABLE PENALTY

\$2

\$0

\$0

\$0

\$52

\$0

\$52

\$52

\$0

\$52

Final Subtotal

Final Penalty Amount

Final Assessed Penalty

Reduction

Adjustment

Adjustment

Policy Revision 3 (September 2011) PCW Revision August 3, 2011

Respondent City of Brownsboro

Case ID No. 45068

Reg. Ent. Reference No. RN101212744

Media [Statute] Public Water Supply Enf. Coordinator Epifanio Villarreal

Component	Number of	Enter Number Here	Adjust.
NOVs	Written notices of violation ("NOVs") with same or similar violations as those in the current enforcement action (number of NOVs meeting criteria)	1	5%
	Other written NOVs	0	0%
	Any agreed final enforcement orders containing a denial of liability (number of orders meeting criteria)	0	0%
Orders	Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission		0%
Judgments and Consent	Any non-adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgements or consent decrees meeting criteria)	0	0%
Decrees	Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government		0%
Convictions	Any criminal convictions of this state or the federal government (number of counts)	0	0%
Emissions	Chronic excessive emissions events (number of events)	0	0%
Audits	Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted)	0	0%
	Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed)	0	0%
		ease Enter Yes or No	
	Environmental management systems in place for one year or more	No	0%
Other	Voluntary on-site compliance assessments conducted by the executive director under a special assistance program	No	0%
	Participation in a voluntary pollution reduction program	No	0%
	Early compliance with, or offer of a product that meets future state or federal government environmental requirements	No	0%
whose property we have a 12 maps \$ \$4.5 \$5.5 \$5.5 \$6.5	Adjustment Per	rcentage (Sub	total 2)
	(Subtotal 3)		
N//	Adjustment Per ory Person Classification (Subtotal 7)	cemaye (Sub	iolai 3)
Satisfactory	301 - 301 -	centage (Sub	total 7)
h	ory Summary		
Compliance History Notes	Enhancement for one NOV with a same/similar violation.		
History		Subtotals 2, .	3, & 2

Screening Date	24-Sep-2012 City of Brownsboro	Docket No. 2012-1945-PWS-E	PCW
Case ID No. Reg. Ent. Reference No.	45068 RN101212744 Public Water Supply Epifanio Villarreal		Policy Revision 3 (September 2011) PCW Revision August 3, 2011
Rule Cite(s)	30 Tex. Admin. Code §§ 2	290.46(d)(2)(A), and 290.110(b)(4), and Tex. Safety Code § 341.0315(c)	Health &
Violation Description	at least 0.2 milligrams per l system at all times. Spec collected in the 14500 bloc	fection equipment to maintain a disinfectant re liter ("mg/L") of free chlorine throughout the d cifically, at the time of the investigation, sampl ck of State Highway 31 east and measured free luals of 0.02 mg/L and 0.03 mg/L.	listribution es were
		Base	e Penalty \$1,000
>> Environmental, Proper Release OR Actua Potentia	Harm Major Moderate	Minor Percent 5.0%	
>>Programmatic Matrix	I		
Falsification	Major Moderate	Minor Percent 0.0%	
SEE SEE MATRIX II	gnificant amounts of contam	levels of disinfection, customers of the Facility of inants which would not exceed levels that are of the facility of the faci	11
		Adjustment	\$950
			\$50
Violation Events			
Number of	Violation Events 1	1 Number of violation	days
mark only one with an x	daily weekly monthly quarterly semiannual annual single event	Violation Base	e Penalty \$50
One s	ingle event is recommended	based on the August 9, 2012 investigation dat	ė.
Good Faith Efforts to Com	Extraordinary Ordinary N/A X	NOV to EDPRP/Settlement Offer (mark with x) Indent does not meet the good faith criteria for this violation.	\$0
		Violation	
Economic Benefit (EB) for	ted EB Amount	Statutory Limit \$204 Violation Final Pena	
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	2012 1-May-2013 0.7	0.73 \$	\$0	n/a	\$0
e delayed cost includes the			\$4	n/a	\$4
maintained, calculate	lculated from the investigat	stigation date to	to the estimate	d date of complia	ince.
					\$0
	0.0				\$0
		0.00 \$		\$0	\$0
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EQ Compliance History Report

PENDING Compliance History Report for CN600655641, RN101212744, Rating Year 2012 which includes Compliance History (CH) components from September 1, 2007, through August 31, 2012.

Customer, Respondent, CN600655641, City of Brownsboro

Classification: SATISFACTORY

Rating: 1.61

or Owner/Operator: Regulated Entity:

RN101212744, CITY OF BROWNSBORO

Classification: NOT APPLICABLE

Rating: N/A

Complexity Points:

N/A

Repeat Violator: N/A

CH Group:

14 - Other

Location:

1070003

LOCATED ON SH 31 IN HENDERSON COUNTY, TX

TCEO Region:

REGION 05 - TYLER

ID Number(s):

PUBLIC WATER SYSTEM/SUPPLY REGISTRATION

WATER LICENSING LICENSE 1070003

Rating Year:

Compliance History Period: September 01, 2007 to August 31, 2012

2012

Rating Date:

09/01/2012

Date Compliance History Report Prepared: September 26, 2012

Agency Decision Requiring Compliance History: Enforcement

Component Period Selected: September 26, 2007 to September 26, 2012

TCEQ Staff Member to Contact for Additional Information Regarding This Compliance History.

Name: Epi Villarreal

Phone: (361) 825-3425

Site and Owner/Operator History:

1) Has the site been in existence and/or operation for the full five year compliance period?

YES

2) Has there been a (known) change in ownership/operator of the site during the compliance period?

NO

3) If YES for #2, who is the current owner/operator?

N/A

4) If YES for #2, who was/were the prior

N/A

owner(s)/operator(s)?

5) If YES, when did the change(s) in owner or

N/A

operator occur?

Components (Multimedia) for the Site Are Listed in Sections A - J

A. Final Orders, court judgments, and consent decrees:

N/A

B. Criminal convictions:

N/A

C. Chronic excessive emissions events:

N/A

D. The approval dates of investigations (CCEDS Inv. Track. No.):

May 27, 2010

(803276)

E. Written notices of violations (NOV) (CCEDS Inv. Track. No.):

A notice of violation represents a written allegation of a violation of a specific regulatory requirement from the commission to a regulated entity. A notice of violation is not a final enforcement action, nor proof that a violation has actually occurred.

1 Date: 07/10/2012 (1019651) CN600655641

Self Report? NO Classification: Major

Citation: 30 TAC Chapter 290, SubChapter D 290.46(d)(2)

Description: Failure to maintain the residual disinfectant concentration in the far reaches

of the distribution system at a minimum of 0.2 mg/L free chlorine.

F. Environmental audits:

N/A

G. Type of environmental management systems (EMSs):

N/A

H. Voluntary on-site compliance assessment dates:

N/A

I. Participation in a voluntary pollution reduction program:

N/A

J. Early compliance:

N/A

Sites Outside of Texas:

N/A

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



IN THE MATTER OF AN	8	BEFORE THE
ENFORCEMENT ACTION	§	
CONCERNING	§	TEXAS COMMISSION ON
CITY OF BROWNSBORO	§	
RN101212744	§	ENVIRONMENTAL QUALITY

AGREED ORDER DOCKET NO. 2012-1945-PWS-E

At its ______ agenda, the Texas Commission on Environmental Quality ("the Commission" or "TCEQ") considered this agreement of the parties, resolving an enforcement action regarding City of Brownsboro ("Respondent") under the authority of TEX. HEALTH & SAFETY CODE ch. 341. The Executive Director of the TCEQ, through the Enforcement Division, and the Respondent presented this agreement to the Commission.

The Respondent understands that it has certain procedural rights at certain points in the enforcement process, including, but not limited to, the right to formal notice of violations, notice of an evidentiary hearing, the right to an evidentiary hearing, and a right to appeal. By entering into this Agreed Order, the Respondent agrees to waive all notice and procedural rights.

It is further understood and agreed that this Order represents the complete and fully-integrated settlement of the parties. The provisions of this Agreed Order are deemed severable and, if a court of competent jurisdiction or other appropriate authority deems any provision of this Agreed Order unenforceable, the remaining provisions shall be valid and enforceable. The duties and responsibilities imposed by this Agreed Order are binding upon the Respondent.

The Commission makes the following Findings of Fact and Conclusions of Law:

I. FINDINGS OF FACT

1. The Respondent owns and operates a municipal public water supply located on State Highway 31 in Henderson County, Texas (the "Facility") that has approximately 368 service connections and serves at least 25 people per day for at least 60 days per year.

City of Brownsboro DOCKET NO. 2012-1945-PWS-E Page 2

- 2. During an investigation conducted on August 9, 2012, TCEQ staff collected samples in the 14500 block of State Highway 31 east and the free chlorine residuals were 0.02 milligrams per liter ("mg/L") and 0.03 mg/L.
- 3. The Respondent received notice of the violations on September 21, 2012.
- 4. The Executive Director recognizes that on August 10, 2012, the disinfection residual at the 14500 block of State Highway 31 East was 0.83 mg/L.

II. CONCLUSIONS OF LAW

- 1. The Respondent is subject to the jurisdiction of the TCEQ pursuant to Tex. Health & Safety Code ch. 341 and the rules of the Commission.
- 2. As evidenced by Findings of Fact No. 2, the Respondent failed to operate the disinfection equipment to maintain a disinfectant residual of at least 0.2 mg/L of free chlorine throughout the distribution system at all times, in violation of 30 Tex. Admin. Code §\$ 290.46(d)(2)(A), and 290.110(b)(4) and Tex. Health & Safety Code § 341.0315(c).
- 3. Pursuant to Tex. Health & Safety Code § 341.049, the Commission has the authority to assess an administrative penalty against the Respondent for violations of the Texas Water Code and the Texas Health and Safety Code within the Commission's jurisdiction; for violations of rules adopted under such statutes; or for violations of orders or permits issued under such statutes.
- 4. An administrative penalty in the amount of Fifty-Two Dollars (\$52) is justified by the facts recited in this Agreed Order, and considered in light of the factors set forth in Tex. Health & Safety Code § 341.049(b). The Respondent has paid the Fifty-Two Dollar (\$52) administrative penalty.

III. ORDERING PROVISIONS

NOW, THEREFORE, THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY ORDERS that:

1. The Respondent is assessed an administrative penalty in the amount of Fifty-Two Dollars (\$52) as set forth in Section II, Paragraph 5 above, for violations of TCEQ rules and state statutes. The payment of this administrative penalty and the Respondent's compliance with all the terms and conditions set forth in this Agreed Order completely resolve the violations set forth by this Agreed Order in this action. However, the Commission shall not be constrained in any manner from requiring corrective actions or penalties for other violations that are not raised here. Administrative penalty payments shall be made payable to "TCEQ" and shall be sent with the notation "Re: City of Brownsboro, Docket No. 2012-1945-PWS-E" to:

Financial Administration Division, Revenue Operations Section Attention: Cashier's Office, MC 214 Texas Commission on Environmental Quality P.O. Box 13088 Austin, Texas 78711-3088

- 2. The Respondent shall undertake the following technical requirements:
 - a. Within 30 days after the effective date of this Agreed Order, update the Facility's operational guidance and conduct employee training to ensure that a disinfectant residual concentration of at least 0.2 mg/L free chlorine is maintained throughout the distribution system, in accordance with 30 Tex. Admin. Code §§ 290.46 and 290.110. This provision will be satisfied upon six months of daily compliant monitoring and reporting. Monitoring results shall be submitted to the addresses listed in Order Provision No. 2.b.; and
 - b. Within 225 days after the effective date of this Agreed Order, submit written certification as described below, and include detailed supporting documentation including photographs, receipts, and/or other records to demonstrate compliance with Ordering Provision No. 2.a. The certification shall be notarized by a State of Texas Notary Public and include the following certification language:

"I certify under penalty of law that I have personally examined and am familiar with the information submitted and all attached documents, and that based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the submitted information is true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fines and imprisonment for knowing violations."

The certification shall be submitted to:

Order Compliance Team
Enforcement Division, MC 149A
Texas Commission on Environmental Quality
P.O. Box 13087
Austin, Texas 78711-3087

with a copy to:

Water Section Manager Tyler Regional Office Texas Commission on Environmental Quality 2916 Teague Drive Tyler, Texas 75701-3734

- 3. The provisions of this Agreed Order shall apply to and be binding upon the Respondent. The Respondent is ordered to give notice of the Agreed Order to personnel who maintain day-to-day control over the Facility operations referenced in this Agreed Order.
- 4. The Executive Director may grant an extension of any deadline in this Agreed Order or in any plan, report, or other document submitted pursuant to this Agreed Order, upon a written and substantiated showing of good cause. All requests for extensions by the Respondent shall be made in writing to the Executive Director. Extensions are not effective until the Respondent receives written approval from the Executive Director. The determination of what constitutes good cause rests solely with the Executive Director.
- 5. The Executive Director may refer this matter to the Office of the Attorney General of the State of Texas ("OAG") for further enforcement proceedings without notice to the Respondent if the Executive Director determines that the Respondent has not complied with one or more of the terms or conditions in this Agreed Order.
- 6. This Agreed Order shall terminate five years from its effective date or upon compliance with all the terms and conditions set forth in this Agreed Order, whichever is later.
- 7. This Agreed Order, issued by the Commission, shall not be admissible against the Respondent in a civil proceeding, unless the proceeding is brought by the OAG to: (1) enforce the terms of this Agreed Order; or (2) pursue violations of a statute within the Commission's jurisdiction, or of a rule adopted or an order or permit issued by the Commission under such a statute.
- This Agreed Order may be executed in separate and multiple counterparts, which 8. together shall constitute a single instrument. Any page of this Agreed Order may be copied, scanned, digitized, converted to electronic portable document format ("pdf"), or otherwise reproduced and may be transmitted by digital or electronic transmission, including but not limited to facsimile transmission and electronic mail. Any signature affixed to this Agreed Order shall constitute an original signature for all purposes and may be used, filed, substituted, or issued for any purpose for which an original signature could be used. The term "signature" shall include manual signatures and true and accurate reproductions of manual signatures created, executed, endorsed, adopted, or authorized by the person or persons to whom the signatures are attributable. Signatures may be copied or reproduced digitally, electronically, by photocopying, engraving, imprinting, lithographing, electronic mail, facsimile transmission, stamping, or any other means or process which the Executive Director deems acceptable. In this paragraph exclusively, the terms "electronic transmission", "owner", "person", "writing", and "written" shall have the meanings assigned to them under TEX. BUS. ORG. CODE § 1.002.

City of Brownsboro DOCKET NO. 2012-1945-PWS-E Page 5

9. The Chief Clerk shall provide a copy of this Agreed Order to each of the parties. By law, the effective date of this Agreed Order is the third day after the mailing date, as provided by 30 Tex. Admin. Code § 70.10(b) and Tex. Gov't Code § 2001.142.

City of Brownsboro DOCKET NO. 2012-1945-PWS-E Page 6

SIGNATURE PAGE

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

For the Commission	
For the Executive Director	Date
Brownsboro. I am authorized to agree to the Brownsboro, and do agree to the specified term	the attached Agreed Order in the matter of City of he attached Agreed Order on behalf of City of his and conditions. I further acknowledge that the halty amount, is materially relying on such
procedural rights, including, but not limited to, by this Agreed Order, notice of an evidentiary the right to appeal. I agree to the terms of the	reed Order, City of Brownsboro waives certain, the right to formal notice of violations addressed hearing, the right to an evidentiary hearing, and e Agreed Order in lieu of an evidentiary hearing judication by the Commission of the violations set
 and/or failure to timely pay the penalty amount A negative impact on compliance histor Greater scrutiny of any permit application Referral of this case to the Attorney additional penalties, and/or attorney feed Increased penalties in any future enforced Automatic referral to the Attorney General and TCEQ seeking other relief as authorized 	cons submitted; General's Office for contempt, injunctive relief es, or to a collection agency; ement actions; neral's Office of any future enforcement actions
Signature Jones	
Name (Printed or typed) Authorized Representative of City of Brownsboro	UT: 1:Ty DIRECTOR Title

Instructions: Send the original, signed Agreed Order with penalty payment to the Financial Administration Division, Revenue Operations Section at the address in Section III, Paragraph 1 of this Agreed Order.